### **COUNTY OF SAN BERNARDINO**

### CALIFORNIA

### SPECIAL DISTRICTS

### **AUDIT REPORT**

### BLOOMINGTON PARK AND RECREATION DISTRICT

FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Prepared by:

Internal Audits Section
Office of the Auditor/Controller-Recorder
January 29, 2009

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#### **COUNTY OF SAN BERNARDINO**

LARRY WALKER
Auditor/Controller-Recorder
County Clerk

ELIZABETH A. STARBUCK, CGFM Assistant Auditor/Controller-Recorder Assistant County Clerk

### **Independent Auditor's Report**

January 29, 2009

Jeffrey Rigney, Director Special Districts 157 West Fifth Street, Second Floor San Bernardino, CA 92415-0450

SUBJECT: AUDIT OF BLOOMINGTON PARK AND RECREATION DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **Introductory Remarks**

In compliance with Section 26909 of the California Government Code, we have completed an audit of Bloomington Park and Recreation District for the fiscal year ended June 30, 2008.

### Auditor's Report

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining aggregate fund information of the County of San Bernardino Special District Bloomington Park and Recreation District (District), a component unit of the County of San Bernardino, California, as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the minimum audit requirements and reporting guidelines for California Special Districts required by the Office of the State Controller. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial

AudRpt/Jeffrey Rigney, Director Special Districts January 29, 2009 Page 2

statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining aggregate fund information of the District, as of June 30, 2008, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America as well as accounting systems prescribed by the State Controller's Office and the state regulations governing Special Districts.

The accompanying budgetary comparison information on page 25 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The District has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Respectfully submitted,

**Larry Walker** 

Auditor/Controller-Recorder

By:

Howard Ochi, CPA Chief Deputy Auditor Quarterly Copies to:

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### County of San Bernardino Bloomington Park and Recreation District Statement of Net Assets June 30, 2008

	Governmental Activities
ASSETS	
Current assets Cash and cash equivalents (Note 2) Interest receivable Taxes receivable Total current assets	\$ 986,972 13,330 38,147 1,038,449
Noncurrent assets Capital assets (Note 3): Land Improvements to land Structures and improvements Construction in progress Vehicles Accumulated depreciation Total noncurrent assets Total assets	92,750 846,589 923,159 2,067,025 51,191 (1,034,491) 2,946,223 \$ 3,984,672
LIABILITIES	
Current liabilities Accounts payable Salaries and benefits payable Due to other governments Total current liabilities	\$ 1,103 3,916 125 5,144
Noncurrent liabilities Compensated absences payable Total liabilities	2,005 7,149
NET ASSETS Invested in capital assets Unrestricted Total net assets Total liabilities and net assets	2,946,223 1,031,300 3,977,523 \$ 3,984,672

### County of San Bernardino Bloomington Park and Recreation District Statement of Activities For the Fiscal Year Ended June 30, 2008

	Governmental Activities		
EXPENSES			
Salaries and benefits	\$	65,784	
Services and supplies		129,665	
Professional fees		60,571	
Depreciation		42,467	
Total expenses		298,487	
PROGRAM REVENUES			
Charges for services		10,504	
State assistanceProposition 12 grant program		277,124	
Other intergovernmental assistance		102,485	
Total program revenues	***************************************	390,113	
Net program (expense) revenue		91,626	
GENERAL REVENUES			
Property taxes		306,696	
State assistanceHomeowners exemption		3,646	
Interest		86,614	
Other		295_	
Total general revenues		397,251	
Change in net assets		488,877	
Net assets - beginning	***************************************	3,488,646	
Net assets - ending	\$	3,977,523	

# County of San Bernardino Bloomington Park and Recreation District Balance Sheet Governmental Funds June 30, 2008

	RI	PECIAL EVENUE  General (SSD)	PI	APITAL ROJECT ssler Ball Field (CNJ)	Gov	Total onmajor ernmental Funds	Go	Total vernmental Funds
ASSETS Cash and cash equivalents Interest receivable Taxes receivable	\$	364,963 3,394 38,147	\$	534,590 9,311 -	<b>\$</b>	87,419 625	\$	986,972 13,330 38,147
Total assets	\$	406,504	\$	543,901	\$	88,044	\$	1,038,449
LIABILITIES AND FUND BALANCE Liabilities:	s							
Accounts payable Salaries and benefits payable Due to other governments Total liabilities	\$	1,103 3,916 125 5,144	\$		\$		\$	1,103 3,916 125 5,144
Fund balances: Reserved for: Encumbrances Unreserved: Undesignated		500 400,860		- 543,901		- 88,044		500 1,032,805
Total fund balances		401,360		543,901		88,044		1,033,305
Total liabilities and fund balances	\$	406,504	\$	543,901	\$	88,044		
Amounts reported for governmental activities in the statement of net assets are different because:								
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.								2,946,223
Compensated absences payable are not financial resources and, therefore, are not reported in the funds.								(2,005)
Net assets of governmental activitie	s						\$	3,977,523

## County of San Bernardino Bloomington Park and Recreation District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2008

	REVEN G	PECIAL NUE FUND eneral SSD)	PROJ	CAPITAL ECT FUNDS ler Ball Field (CNJ)	Gove	Nonmajor ernmental Funds	Go	Total vernmental Funds
REVENUES								
Property taxes	\$	306,696	\$	_	\$		\$	306,696
State assistance		3,646		220,000		57, 124		280,770
Other intergovernmental assistance		***		102,485		_		102,485
Interest		14,106		69,827		2,682		86,615
Charges for services		9,984		-		520		10,504
Other		295		-		-		295
Total revenues		334,727		392,312		60,326		787,365
EXPENDITURES								
Salaries and benefits	\$	65,908	\$	-	\$	(2)	\$	65,906
Services and supplies	•	99,901		~		-		99,901
Professional services		60,570		-		4		60,571
Capital outlay								
Equipment		_		-		-		_
Structures and improvements		-		1,638,565		21,327	<del></del>	1,659,892
Total expenditures		226,379		1,638,565		21,326		1,886,270
Excess of revenues over (under)								
expenditures		108,348		(1,246,253)		39,000		(1,098,905)
OTHER FINANCING SOURCES (USES)								
Transfers in		4,333		_		_		4,333
Transfers out		_		<del>-</del>		(4, 333)		(4,333)
Total other financing sources								
(uses)		4,333		••		(4, 333)	***************************************	_
Net change in fund balance		112,681		(1,246,253)		34,667		(1,098,905)
Fund balances - beginning		288,679		1,790,154	•••••••	53,377		2,132,210
Fund balances - ending	\$	401,360	\$	543,901	\$	88,044	\$	1,033,305

# County of San Bernardino Bloomington Park and Recreation District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2008

Net Change in Fund Balances - Total Governmental Funds	\$	(1,098,905)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay (\$1,630,127) exceeded depreciation expense (\$42,467) in the current period.		1,587,660
Some expenses in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in the governmental funds:  Decrease (Increase) in employee compensated absences payable	***************************************	122
Change in Net Assets of Governmental Activities	_\$_	488,877

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Reporting Entity

The Bloomington Park and Recreation District (District) is located within the County of San Bernardino. The District has governmental powers as established by the San Bernardino County Government Charter (County). The County was established in 1852 as a legal subdivision of the State of California.

The District was established by an act of the Board of Supervisors of the County of San Bernardino on October 25, 1946. The District maintains 2 community parks, an equestrian arena, sports field, and a community center. The District also manages a summer swim program within the community of Bloomington.

The District is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the Bloomington Park and Recreation District of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the District meets the reporting entity criteria established by the Government Accounting Standards Board (GASB), the District's financial statements have also been included in the Comprehensive Annual Financial Report of the County of San Bernardino as a "component unit" for the fiscal year ended June 30, 2008.

#### Government-wide and fund financial statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been eliminated from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the District does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial* resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. However, for revenue derived from voluntary non-exchange transactions, such as federal and state grants, the County expanded its definition of "available" to 9 months. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The government reports the following major governmental funds:

The *special revenue fund* labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The capital project fund labeled "Kessler Park Ball Field" is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### Cash and cash equivalents

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash and cash equivalents include the cash balances of substantially all funds, which are pooled and invested by the County Treasurer to increase interest earning through investment activities.

Investment activities are governed by the California Government Code Sections 53601, 53635, and 53638 and the County's Investment Policy. Authorized investments include U.S. Government Treasury and Agency securities, bankers' acceptances, commercial paper, medium-term notes, mutual funds, repurchase agreements, and reverse repurchase agreements.

Interest income and realized gains and losses earned on pooled investments are deposited quarterly to the CSA's accounts based upon the CSA's average daily deposit balances during the quarter. Unrealized gains and losses of the pooled investments are distributed to the CSA annually. Cash and cash equivalents are shown at fair value as of June 30, 2008.

### Property taxes

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties after December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties after August 31.

#### Capital assets

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of one year. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset life is not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	10 - 100
Structures and improvements	Up to 45
Equipment and vehicles	5 - 15

#### **Net assets**

Net assets comprise the various net earnings from operating and non-operating revenues, expenses and contribution of capital. Net assets are classified in the following three components:

- Invested in capital assets, net of related debt This component of net assets
  consists of capital assets, including restricted capital assets, net of accumulated
  depreciation and reduced by the outstanding balances of any bonds, mortgages,
  notes, or other borrowings that are attributable to the acquisition, construction, or
  improvement of those assets.
- Restricted This component of net assets consists of constraints placed on net asset use through external constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted This component of net assets consists of net assets of the County that are not restricted for any project or other purpose.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### **Fund equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for capital assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing resources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

#### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

#### **NOTE 2: CASH AND INVESTMENTS**

Cash and investments include the cash balances of substantially all funds which are pooled (the "pool") and invested by the County Treasurer for the purpose of increasing interest earnings through investment activities. The pool is not registered as an investment company with the Securities and Exchange Commission (SEC) nor is it a SEC Rule 2a7 – like pool. The pool does not issue a separate report. Included also are cash and investments held by certain joint powers authorities and cash held by various trustee financial institutions in accordance with the California Government Code. State law now requires that all operating monies of the County, school districts, and board-governed special districts be held by the County Treasurer. The net asset value associated with legally mandated participants in the asset pool was \$4.12 billion at June 30, 2008.

As of June 30, 2008, the fair value of the County Pool was \$4.44 billion. Approximately 8% of the County pool is attributable to the County General Fund, with the remainder of the balance comprised of other County funds, school districts and special districts. Additionally, as of June 30, 2008, \$20.9 million of the amounts deposited in the County pool was attributable to depositors who are not required to, but choose to, invest in the County pool. These include independent special districts, State Trial Court, and other governmental agencies. The deposits held for both involuntary and voluntary entities are reported in the Investment Trust Fund.

The fair value of the pool is determined monthly, and depends on, among other factors, the maturities and types of investments and general market conditions. The fair value of each participant's position including both voluntary and involuntary participants is the same as the value of the pool share. The method used to determine participants' equity withdrawn is based on the daily average book value of the participants' percentage participation in the pool.

The County has not produced or provided any letters of credit or legal binding guarantees as supplemental support of pool values during the year ended at June 30, 2008. The pool provides monthly reporting to both the Board of Supervisors and the County Treasury Oversight Committee who also review and approve investment policy.

The County does not pool its external participants' investments separately from the County pool. The average rate of return on investments during fiscal year 2008 was 4.53%.

### NOTE 2: CASH AND INVESTMENTS - Continued

A summary of the investments held by the County Treasurer is as follows (amounts in thousands):

Investment Type		Cost	Fair Value	Interest Rate Range (%)	Maturity Range	Average Maturity
U.S. Treasury Securities	\$	14,984	\$ 15,058	3.36%	10/15/08	107
U.S. Government Agencies	·	2,496,871	2,501,610	2,49% - 5.53%	7/9/08 - 4/18/11	533
Negotiable Certificates of Deposit		781,725	780,075	2.38% - 3.02%	7/1/08 - 2/27/09	66
Commercial Paper		525,246	528,556	2.36% - 2.91%	7/1/08 - 11/28/08	37
Corporate Notes		197,502	194,780	2,72% - 5.69%	8/15/08 - 1/4/09	373
Money Market Mutual Funds		215,000	215,000	2.53%	7/1/08	1
Repurchase Agreements		100,000	100,000	2.57%	7/1/08	1
Total Treasurer's Pooled Investments	\$	4,331,328	\$ 4,335,079			
Investments Controlled by Fiscal Agents:						
Money Market Funds		19,403	19,403			
Mutual Funds		17,187	17,187			
Guaranteed Investment Contracts		35,918	35,918			
U.S. Treasury Securities		82,612	82,612			
U.S. Agency Discount Notes		6,581	6,581			
Total Investments Controlled			 			
by Fiscal Agents	\$	161,701	\$ 161,701			
Total Investments	\$	4,493,029	\$ 4,496,780			
Cash in Banks:						
Non-Interest Bearing Deposits			\$ 35,807			
Total Cash and Investments			\$ 4,532,587			

	000	B# 1 % .	954 - I-	Maximun	Individual	% of Pool
	S&P	Moody's	Fitch	Allowed	Issuer Limitations	06/30/08
Investment Type	Rating	Rating	Rating	% of Portfolio	LIMAIOS	
U.S. Treasury Securities	AAA	Aaa	AAA	100%	None	0.30%
U.S. Government Agencies	AAA	Aaa	AAA	75%	None	57.70%
Negotiable Certificates of Deposit	A1+	P1	F1+	30%	\$100MM	18.00%
Commercial Paper	A1+	P1	F1+	40%	10\$	12.20%
Corporate Notes	AA	Aa1	AA+	10%	\$501 <b>/1</b> M	4.50%
Money Market Mutual Funds	AAA	Aaa	AAA	15%	10%	5.00%
Repurchase Agreements	A1	P1	F1+	40%	None	230%
Total Treasurer's Poded Investments						

### Investment authorized by debt agreement

Investment of debt proceeds held by bond trustees are governed by provisions of the trust agreements, created in connection with the issuance of debt rather than the general provisions of the California Government Code. Certificates of Participation and Revenue Bond indentures specify the types of securities in which proceeds may be invested as well as any related insurance, collateral, or minimum credit rating requirements. Although requirements may vary between debt issues, money market funds are all required to be investment grade. Guaranteed investment contracts are required to be acceptable to the municipal bond insurer. The fair value of investments is based on the valuation provided by trustee banks.

### **NOTE 2: CASH AND INVESTMENTS - Continued**

### Investment credit risk

Investment credit risk exists when there is a possibility the issuer or other counterparty to an investment may be unable to fulfill its obligations. GASB Statement No. 40 requires the disclosure of credit quality ratings for investments in debt securities as well as investments in external investment pools, money market funds, and other pooled investments of fixed income securities.

California Law and San Bernardino County Treasury Pool Investment Policy (where more restrictive) place limitations on the purchase of investments in the County Pool. Purchases of commercial paper and negotiable certificates of deposit are restricted to the top two ratings issued by a minimum of two of three nationally recognized statistical rating organizations (NRSRO's). For an issuer of short-term debt, the rating must be no less than A-1 (S&P), P-1 (Moody's), or F-1 (Fitch), while an issuer of long-term corporate debt must have a minimum letter rating of "AA". Federal Agency notes and bonds, municipal notes and bonds, and money market mutual funds must have a minimum letter rating of "AAA". Limits are also placed on the maximum percentage investment by sector and by individual issuer. As of June 30, 2008, all investments held by the County pool were within policy limits.

### Concentration of credit risk

An increased risk of loss occurs as more investments are acquired from one issuer (i.e. lack of diversification). This results in a concentration of credit risk.

GASB Statement No. 40 requires disclosure of investments by amount and issuer that represent five percent or more of total investments held.

This requirement excludes investments issued or explicitly guaranteed by the United States Government, investments in mutual funds, external investment pools, and other pooled investments. As of June 30, 2008, the following issuers represented more than five percent of the County pool balance (amounts in thousands):

	Fair	% of Portfolio		
Issuer	Value			
FNMA	\$ 764,170	17.63%		
FHLB	\$ 714,683	16.49%		
FHLMC	\$ 576,214	13.28%		
FFCB	\$ 446,543	10.30%		

#### Interest rate risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. Generally, the longer the maturity of an investment, the greater the interest rate risk associated with that investment.

#### NOTE 2: CASH AND INVESTMENTS - Continued

GASB Statement No. 40 requires that interest rate risk be disclosed using a minimum of one of five approved methods which are: segmented time distribution, specific identification, weighted average maturity, duration, and simulated model.

The County manages its exposure to interest rate risk by carefully matching cash flows and maturing positions to meet expenditures, limiting 40% of the County Pool to maturities of one year or less, and by maintaining an overall effective duration of 1.5 years or less. Duration is a measure of a fixed income's cash flow using present values, weighted for cash flows as a percentage of the investments full price. Effective duration makes assumptions regarding the most likely timing and amounts of variable cash flows arising from such investments as callable bonds.

California Law and where more restrictive, the San Bernardino County Pool Investment Policy, place limitations on the maximum maturity of investments to be purchased by sector (see schedule, amounts in thousands). As of June 30, 2008, all investments held by the County Pool were within policy limits. A summary of investments for maturity range, maturity limits, maturity average and effective duration is as follows:

Investment Type	Fair Value	Maturity Range (Days)	Maturity Limits	Average Maturity	Effective Duration
U.S. Treasury Securities	\$ 15,058	107	5 Years	66	0.29
U.S. Government Agencies	2,501,610	9 - 1,022	5 Years	37	1.28
Negotiable Certificates of Deposit	780,075	1 - 242	365 days	373	0.18
Commercial Paper	528,556	1 - 151	270 days	533	0.1
Corporate Notes	194,780	46 - 492	18 months	1	0.97
Money Market Mutual Funds	215,000	1	Daily Liq.	1	0.003
Repurchase Agreements	 100,000	1	180 days	107	0.003
Total Securities	\$ 4,335,079			311	

#### **Custodial credit risk**

Custodial Credit Risk for Deposits exists when, in the event of a depository financial institution failure, a government may be unable to recover deposits, or recover collateral securities that are in the possession of an outside party. GASB Statement No. 40 requires the disclosure of deposits into a financial institution that are not covered by FDIC depository insurance and are uncollateralized.

California Law requires that a financial institution secure deposits made by state or local government units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure County deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

### NOTE 2: CASH AND INVESTMENTS - Continued

As of June 30, 2008, the carrying amount of the County's deposits was of \$35.8 million and the corresponding bank balance was \$96.5 million. The difference of \$60.7 million was primarily due to outstanding warrants, wires and deposits in transit. Of the bank balance, \$200,000 was insured by the FDIC depository insurance and \$96.3 million was uncollateralized and not insured by FDIC depository insurance. Custodial Credit Risk for Investments exists when, in the event of a failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. In order to limit Custodial Credit Risk for Investments, San Bernardino County Pool Investment Policy requires that all investments and investment collateral be transacted on a delivery versus payment basis with a third-party custodian and registered in the County's name. All counterparties to repurchase agreements must sign a TBMA Master Repurchase Agreement and/or Tri-Party Repurchase Agreement before engaging in repurchase agreement transactions.

A separate financial statement is not issued for the external investment pool. The following represents a condensed statement of net assets and changes in net assets for the Treasurer's investment pool as of June 30, 2008 (amounts in thousands):

Statement of Net Assets	
Equity of internal pool participants	\$ 1,717,967
Equity of external pool participants:	
Voluntary	209,520
Involuntary	 2,407,592
Total Net Assets held for pool participants	\$ 4,335,079
Statement of Changes in Net Assets	
Net Assets at July 1, 2007	\$ 3,964,496
Net change in investments by pool participants	 370,583
Net Assets at June 30, 2008	\$ 4,335,079

As of June 30, 2008, Cash and Investments of \$986,972 are classified in the accompanying financial statements as follows:

	Total vernmental activities	В	Total usiness-type Activities	Total Fiduciary Funds		Total
Cash and Cash Equivalents	\$ 986,972	\$	-	\$	-	\$ 986,972
Restricted Cash Total Cash and Investments	\$ 986,972	\$	*	\$	_	\$ 986,972

### **NOTE 3: CAPITAL ASSETS**

The costs of building and acquiring capital assets (land, land improvements, buildings, vehicles and equipment) financed from the governmental funds are reported as expenditures in the year they are incurred, and the assets do not appear on the balance sheet. However, the statement of net assets includes those capital assets among the assets of the CSA as a whole, and their original costs are expensed annually over their useful lives. Capital asset activity for governmental activities for the fiscal year ended June 30, 2008 follows:

	Beginn Balan	_	Additions	De	letions		Ending Balance
Governmental activities							
Capital assets, not being depreciated:				_			
Land	•	2,750 \$		\$	-	\$	92,750
Construction in progress	43	6,897	1,659,892		29,764		2,067,025
Total capital assets, not being depreciated	52	29,647	1,659,892		29,764		2,159,775
Capital assets, being depreciated:							
Improvements to land	84	6,589	-				846,589
Structures and improvements	92	3,159	-		-		923,159
Vehicles	5	7,857	-		6,666		51,191
Equipment	1	6,852	-		16,852		-
Total capital assets, being							
depreciated	1,84	4,457	-		23,518		1,820,939
Less accumulated depreciation for:							
Improvements to land	(72	4,796)	(12,409)				(737,205)
Structures and improvements	(25	4,309)	(23,146)				(277,455)
Vehicles	(1	9,585)	(6,912)		6,666		(19,831)
Equipment	(1	6,852)	-		16,852		_
Total accumulated depreciation	(1,01	5,542)	(42,467)		23,518	***************************************	(1,034,491)
Total capital assets, being							
depreciated, net	82	8,915	(42,467)		-		786,448
Government-type activities capital							····
assets, net	\$ 1,35	8,562 \$	1,617,425	\$	29,764	\$	2,946,223

#### **Construction in Progress**

At June 30, 2008 construction in progress represents the following projects:

Project Title	Budget	ΥT	D Expenses	Projected Fiscal Year of Completion
Community Center Rehab Ayala Park	\$ 220,000	\$	21,326	2009
Upgrade Balifield at Kessler Park	1,214,535		1,638,566	2009
. •		\$	1,659,892	•

### **NOTE 4: RETIREMENT PLAN**

### **Plan Description**

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the "Plan") operating under the California County Employees Retirement Act of 1937 ("1937 Act"). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the "AQMD"), were later included, along with the County of San Bernardino (the "County"), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

### **Fiduciary Responsibility**

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2008.

### Funding Policy (amounts reported in the thousands)

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary based on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.97% - 12.84% for general members and 11.14% - 15.09% for safety members, of their annual covered salary of which the County pays approximately 7%. County of San Bernardino employer contribution rates are as follow: County General 12.03%, County Safety 24.84%. All employers combined are required to contribute 14.46% of the current year covered payroll. For 2008, the County's annual pension cost of \$203,712 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

### **NOTE 4: RETIREMENT PLAN - Continued**

The County's annual pension cost and prepaid asset, computed in accordance with GASB 27, Accounting for Pensions by State and Local Governmental Employers, for the year ended June 30, 2008, were as follows:

Annual Required Contribution (County fiscal year basis) Interest On Pension Assets Adjustment To The Annual Required Contribution	\$ 203,712 (32,917) 47,803
Annual Pension Cost Annual Contributions Made	 218,598 203,712
Increase/(Decrease) in Pension Assets Pension Asset, Beginning of Year Pension Asset, End of Year	\$ (14,886) 828,602 813,716

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

Year Ended June 30,	S	BCERA	County	Percentage Contributed
2006 2007	\$	197,343 239,857	\$ 166,614 194,130	100% 100%
2008		241,721	203,712	100%

The following schedule shows the County's actuarial value of its assets compared to its accrued liability, for the current year and five preceding years:

Actuarial Valuation Date	 arial Value of Assets* (a)	 uarial Accrued bility (AAL)** (b)	(C	Unfunded/ Overfunded) AAL (UAAL) (b)-(a)	Funded Ratio (a) / (b)	Cove	ered Payroll	UAAL as a Percentage of Covered Payroll [( b )-( a )]/( c )
6/30/2003	\$ 3,815,573	\$ 4,368,411	\$	552,838	87.34%	\$	933,898	59.20%
6/30/2004	4,418,152	4,719,865		301,713	93.61%		943,545	31.98%
6/30/2005	4,750,229	5,215,719		465,490	91.08%		968,674	48.05%
6/30/2006	5,175,767	5,624,646		448,879	92.02%		1,028,731	43.63%
6/30/2007	5,797,400	6,227,013		429,613	93.10%		1,102,151	38.98%
6/30/2008	6,341,531	6,773,629		432,098	93.62%		1,219,562	35.43%

<sup>\*</sup> Includes assets for Survivor Benefits, Burial Allowance, General Retiree Subsidy, and Excess Earnings Reserves

The County, along with the AQMD, issued Pension Refunding Bonds (the "Bonds") in November 1995 with an aggregate amount of \$420,527. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not

<sup>\*\*</sup> Includes liabilities held for Survivor Benefits, Burial Allowance, General Retiree Subsidy, and Excess Earnings reserves

#### **NOTE 4: RETIREMENT PLAN – Continued**

secure the Bonds. The County's portion of the bond issuance was \$386,266. In April 2008, the County refunded a portion of the Bonds. The current amount outstanding at June 30, 2008 is \$435,707.

On June 24, 2004, the County issued its County of San Bernardino Pension Obligation Bonds, Series 2004 A (Fixed Rate Bonds), its County of San Bernardino Pension Obligation Bonds, Series 2004 B (Auction Rate Bonds), and its County of San Bernardino Pension Obligation Bonds, Series 2004 C (Index Bonds) in a respective aggregate principal amounts of \$189,070, \$149,825, and \$125,000. The Bonds were issued to finance the County's share of the unfunded accrued actuarial liability of the SBCERA. In April 2008, the County refunded a portion of the Series 2004 A and all of the 2004 Series B. The current amount outstanding at June 30, 2008 is \$301,595.

In April 2008, the County of San Bernardino issued its \$160,900 in Pension Obligation Refunding Bonds (POB), Series 2008 (the "Series 2008 Bonds"). The current amount outstanding at June 30, 2008 is \$160,900.

#### **NOTE 5: FEDERAL AND STATE GRANTS**

From time to time the District may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds.

#### **NOTE 6: SELF-INSURANCE**

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, and workers' compensation claims. Public liability claims are self-insured for up to \$1 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$35 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II. Workers' compensation claims are self-insured up to \$2 million per occurrence, and covered by CSAC EIA for up to \$10 million for employer's liability, and up to \$50 million for workers' compensation per occurrence. Property damage claims are insured on an occurrence basis over a \$25,000 deductible, and insured with CSAC EIA Property Program.

The County supplements its self-insurance for medical malpractice claims with CSAC EIA, which provides annual coverage on a claims made form basis with a SIR of \$1 million for each claim. Maximum coverage under the policy is \$11.5 million per claim with an additional \$10 million in limits provided by the CSAC EIA General Liability II Program.

#### **NOTE 6: SELF-INSURANCE – Continued**

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, also with CSAC EIA with a \$100,000 deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in the County's Risk Management Fund (an internal service fund), except for unemployment insurance, and employee dental insurance, which are accounted for in the County's General Fund. The incurred but not reported (IBNR) and incurred but not settled (IBNS) liabilities stated on the Risk Management fund's balance sheet are based upon the results of actuarial studies, and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 2.75%. It is the Department's practice to obtain actuarial studies on an annual basis.

The total claims liability of 149.3 million reported on the Risk Management fund's balance sheet at June 30, 2008 is based on the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2007 and 2008 were:

Fiscal Year	Beginning of Fiscal Year Liability (in thousands)	Current-Year Claims and Changes in Estimates (in thousands)	Claims Payments (in thousands)	Balance at Fiscal Year-End (in thousands)
2006-07	\$127,233	\$34,312	(\$31,862)	\$129,683
2007-08	\$129,683	\$51,702	(\$32,064)	\$149,321

### NOTE 7: TRANSFERS IN (OUT)

Interfund transfer transactions are used to close out a fund, reimburse an operating fund and transfer cash between operating funds and capital project funds. During the fiscal year ended June 30, 2008, the District made the following Interfund Transfers In and Out:

Fund	Purpose	Amount
SSD	RESIDUAL EQUITY TRANSFER FROM SSE TO SSD	\$ 4,316.95
SSD	RESIDUAL EQUITY TRANSFER FROM CNL TO SSD	16.02
SSE	RESIDUAL EQUITY TRANSFER FROM SSE TO SSD	(4,316.95)
CNL	RESIDUAL EQUITY TRANSFER FROM CNL TO SSD	(16.02)
	Net interfund transfers	\$ 0.00

### **NOTE 8: PROPOSITION 111 APPROPRIATION LIMITS**

Proposition 111, which added Article XIIIB to the State Constitution, established limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2007-2008 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

#### **NOTE 9: SHORT-TERM DEBT**

In July 2007, the county issued Tax and Revenue Anticipation Notes (TRANS) for the benefit of the District totaling \$198,181.00 which was repaid April 17, 2008. The proceeds of the TRANS were intended to provide financing for the District expenditures, including current expenditures, capital expenditures and the discharge of other obligations or indebtedness of the District. The TRANS were secured by a pledge of various monthly amounts of property taxes on the secured roll.

Beginning Balance July 1, 2007	Additions	Reductions	Ending Balance June 30, 2008
<u> </u>	\$ 198,181.00	\$ 198,181.00	\$ -

#### **NOTE 10: SUBSEQUENT GRANT AWARDED**

Subsequent to June 30, 2008, the District received notification that they were approved for reimbursements up to \$317,750 from a Community Development Block Grant (CDBG) for expansion of the existing Kessler Skateboard Park and continuation of the Youth Swim Program for low and moderate income persons in Bloomington. As of June 30, 2008, the CSA has not incurred any expenses that would be eligible for reimbursement through this grant.

### **NOTE 11: SUBSEQUENT FIXED ASSET ADDITION**

Subsequent to June 30, 2008, the District received donated land and structure consisting of a 0.30 acre parcel and a 2,256 square foot building in Bloomington.

# Required Supplementary Information County of San Bernardino Bloomington Park and Recreation District Budgetary Comparison Schedule – Special Revenue Fund (SSD) For the Fiscal Year Ended June 30, 2008

	Original Budget		Final Budget			Actual	Variance with Final Budget Over (Under)		
REVENUES	***************************************		***************************************		•				
Property taxes	\$	267,547	\$	267,547	\$	306,696	\$	39,149	
State, federal or governmental aid		650,000		650,000		3,646		(646,354)	
Investment earnings		21,000		21,000		14,106		(6,894)	
Service fees		18,750		18,750		9,984		(8,766)	
Other		3,871		3,871		295		(3,576)	
					`	_			
Total revenues		961,168		961,168		334,727	***************************************	(626,441)	
EXPENDITURES									
Salaries and benefits		76,265		76,265		65,908		10,357	
Services and supplies		196,208		196,208		99,901		96,307	
Professional services		.00,200		100,2.00		60,570		(60,570)	
Reserves and contingencies		326,618		326,618		-		326,618	
reserves and contingenties		020,010		<u> </u>			***************************************	020,010	
Total expenditures	***************************************	599,091	***************************************	599,091		226,379		372,712	
Excess of revenues over									
(under) expenditures		362,077		362,077		108,348		(253,729)	
OTHER FINANCING SOURCES									
(USES)									
Transfers in		••		-		4,333		4,333	
Transfers out	····	(650,000)		(650,000)		-		650,000	
Total other financing									
sources (uses)	·····	(650,000)		(650,000)		4,333		654,333	
Net change in fund balance	\$	(287,923)	\$	(287,923)		112,681	\$	400,604	
Fund balance - beginning					***************************************	288,679			
Fund balance - ending					\$	401,360			

# County of San Bernardino Bloomington Park and Recreation District Combining Balance Sheet Nonmajor Governmental Funds June 30, 2008

	SPECIAL REVENUE CAPITAL PROJECT FUNDS							
	Swim Program (SSE)		Ayala Park Rehab (CAD)		Horse Arena (CNL)		Total Nonmajor Governmental Funds	
ASSETS								
Cash and cash equivalents Interest receivable	\$	97	\$	87,322 625	\$	**	\$	87,419 625
Total Assets	\$	97	\$	87,947	\$	**	\$	88,044
LIABILITIES AND FUND BALANCES								
Liabilities:	\$	_	\$	-	\$		\$	-
Fund balances: Unreserved:								
Undesignated		97		87,947				88,044
Total fund balances		97	***************************************	87,947	····	<del>-</del>		88,044
Total liabilities and fund								
balances	\$	97	\$	87,947	\$		\$	88,044

# County of San Bernardino Bloomington Park and Recreation District Combining Statement of Revenues, Expenditures and Change in Fund Balances Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2008

	SPECIAL REVENUE FUND	CAPITAL PRO	CAPITAL PROJECTS FUNDS				
	Swim Program (SSE)	Ayala Park Rehab (CAD)	Horse Arena (CNL)	Total Nonmajor Governmental Funds			
Investment earnings	\$ 22	\$ 2,655	\$ 5	\$ 2,682			
Service fees	520	-	-	520			
State assistance		57,124		57,124			
Total revenues	542	59,779	5	60,326			
EXPENDITURES							
Salaries & benefits	(2)	w	-	(2)			
Services & supplies	-	-	-	**			
Professional services	1	••	••	1			
Capital outlay:							
Structures and improvements	<u> </u>	21,327	-	21,327			
Total expenditures	(1)	21,327		21,326			
Excess of revenues over (under)							
expenditures	543	38,452	5	39,000			
OTHER FINANCING SOURCES (USES)							
Transfers in		-	-	-			
Transfers out	(4,317)	_	(16)	(4,333)			
Total other financing sources							
(uses)	(4,317)	· · · · · · · · · · · · · · · · · · ·	(16)	(4,333)			
Net change in fund balance	(3,774)	38,452	(11)	34,667			
Fund balance - beginning	3,872	49,494	11	53,377			
Fund balance - ending	\$ 98	\$ 87,946	\$ -	\$ 88,044			